

Minnesota State Bar Hssociation

MINNESOTA BAR CENTER • SUITE 403, 430 MARQUETTE AVE. • MINNEAPOLIS, MN 55401 • PHONE 612-333-1183

In-state 1-800-292-4152 TDD 612-333-1216

June 30, 1988

President
HELEN I. KELLY
1800 International Center
900 Second Avenue South
Minneapolis, MN 55402
(612) 349-8242

Clerk of Appellate Courts 230 State Capitol St. Paul, MN 55155

Enclosed is an original and ten copies of a petition requesting that the Code of Judicial Conduct be amended to make the language gender-neutral.

Sincerely,

Tim Groshens

Executive Director

TG:1b

Case No. <u>(4-85-697</u>

STATE OF MINNESOTA IN SUPREME COURT

OFFICE OF
 APPELLATE COURTS

In the Matter of the Petition of the Minnesota State Bar Association, a Corporation, with Regard to Canon 5 of the Minnesota Code of Judicial Conduct.

JUN 30 1988

FILED

TO THE SUPREME COURT OF MINNESOTA:

Petitioner, Minnesota State Bar Association (MSBA), states:

- 1. Petitioner is a nonprofit corporation of attorneys admitted to practice law before this Court.
- 2. This Court, under its constitutionally-vested judicial power, has inherent and exclusive power to prescribe conditions upon which persons may be admitted to practice in the courts of Minnesota, and to supervise the conduct of attorneys admitted to practice in Minnesota.
- 3. The Code of Judicial Conduct (Code) was adopted by the Minnesota Supreme Court on February 20, 1974, as the standard of professional conduct for judges in Minnesota.
- 4. The Judicial Administration Committee of the MSBA studied the Code in 1987-88, and proposed revisions to make the language genderneutral. The committee forwarded the draft revisions to the Task Force on Gender Fairness in the Courts, which approved the changes and

proposed additional changes, which were incorporated into a second draft (attached).

- 5. The Judicial Administration Committee recommended to the MSBA Board of Governors and General Assembly that the MSBA petition the Minnesota Supreme Court to amend the Code of Judicial Conduct to make the language gender-neutral. On June 16, 1988, the MSBA Board of Governors adopted the Judicial Administration Committee recommendation. On June 17, 1988, the General Assembly adopted the Judicial Administration Committee recommendation that the MSBA petition the Minnesota Supreme Court to amend the Code of Judicial Conduct to make the language gender-neutral.
- 6. WHEREFORE, PETITIONER RESPECTFULLY REQUESTS that the Court so amend the Code of Judicial Conduct.

Dated: June 30, 1988

Minnesota State Bar Association A Nonprofit/Corporation

A Nonprofit Corporation

A. Patrick Leighton

President-Elect

By: Mary Oo Ruff for Ocan Bettenburg, Joan Bettenburg, Chairperson Judicial Administration Committee

Attachments:

Proposed amendments to the Code of Judicial Conduct

CODE OF JUDICIAL CONDUCT

Adopted by the Supreme Court February 20, 1974

Canon

- 1. A Judge Should Uphold the Integrity and Independence of the Judiciary.
- 2. A Judge Should Avoid Impropriety and the Appearance of Impropriety in All Hie Activities.
- 3. A Judge Should Perform the Duties of $\frac{7he}{4kis}$ Office Impartially and Diligently.
- 4. A Judge May Engage in Activities to Improve the Law, the Legal System,

 Judicial Administration, and the Administration of Justice.
- 5. A Judge Should Regulate His Extra-Judicial Activities to Minimize the Risk of Conflict with His Judicial Duties.
- 6. A Judge Should Regularly File Reports of Compensation Received for Quasi-Judicial and Extra-Judicial Activities.
- 7. A Judge Should Refrain from Political Activity Inappropriate to His Judicial Office.

Compliance with the Code of Judicial Conduct.

Effective Date of Compliance.

Canon 1

A Judge Should Uphold the Integrity and Independence of the Judiciary

An independent and honorable judiciary is indispensable to justice in our society. A judge should participate in establishing, maintaining, and individually enforcing, and should himself observe, high standards of conduct so that the integrity and independence of the judiciary may be preserved. The provisions of this Code should be construed and applied to further that objective.

Canon 2

A Judge Should Avoid Impropriety and the Appearance of Impropriety In -All-Has-Activities

- A. A judge should respect and comply with the law and should eendwot acthimself at all times/in a manner that promotes public confidence in the integrity and impartiality of the judiciary.
- B. A judge should not allow his family, social, or other relationships to A judge influence his judicial conduct or judgment. He should not lend the prestige of the his office to advance the private interests of others; nor should he convey or permit others to convey the impression that they are in a special position to the judge. A judge influence him. He should not testify voluntarily as a character witness.

A Judge Should Perform the Duties of The Office Impartially and Diligently

The judicial duties of a judge take precedence over all his other the judge's activities. His Judicial duties include all the duties of his office prescribed by law. In the performance of these duties, the following standards apply:

A. Adjudicative Responsibilities

- (1) A judge should be faithful to the law and should be unswayed by partisan interests, public clamor, or fear of criticism.
 - (2) A judge should maintain order and decorum in proceedings. before him.
- (3) A judge should be patient, dignified, and courteous to litigants, dealt an jurors, witnesses, lawyers, and others with whom he deals in his official capacity, and should require similar conduct of lawyers, and of his staff, court the judge's officials, and others subject to his direction and control.
- (4) A judge should accord to every person who is legally interested in a the person's proceeding, or his lawyer, full right to be heard according to law, and, except as authorized by law, neither initiate nor consider ex parte or other communications concerning a pending or impending proceeding. A judge, however, may obtain the advice of a disinterested expert on the law applicable to a the judge is given proceeding before him if he gives notice to the parties of the person consulted and the substance of the advice, and the parties are afforded reasonable opportunity to respond.
 - (5) A judge should dispose promptly of the business of the court.

- (6) A judge should abstain from public comment about a pending or impending proceeding in any court, and should require similar abstention on the part of court personnel subject to his direction and control. This subsection does not prohibit judges from making public statements in the course of their official duties or from explaining for public information the procedures of the court.
- (7) Except in the Supreme Court and the Court of Appeals, a judge should prohibit broadcasting, televising, recording, or taking photographs in the courtroom and areas immediately adjacent thereto during sessions of court or recess between sessions. A judge may, however, authorize:
 - (a) the use of electronic or photographic means for the presentation of evidence, for the perpetuation of a record, or for other purposes of judicial administration;
 - (b) the broadcasting, televising, recording, or photographing of investitive, ceremonial, or naturalization proceedings;
 - (c) the photographic or electronic recording and reproduction of appropriate court proceedings under the following conditions:
 - (i) the means of recording will not distract participants or impair the dignity of the proceedings;
 - (ii) the parties have consented, and the consent to be depicted or recorded has been obtained from each witness appearing in the recording and reproduction;
 - (iii) the reproduction will not be exhibited until after the proceeding has been concluded and all direct appeals have been exhausted; and
 - (iv) the reproduction will be exhibited only for instructional purposes in education institutions.

B. Administrative Responsibilities.

- (1) A judge should diligently discharge his administrative responsibilities, maintain professional competence in judicial administration, and facilitate the performance of the administrative responsibilities of other judges and court officials.
- judicial
 (2) A judge should require his staff and court officials subject to his direction and control to observe the standards of fidelity and diligence that apply to him the judge.
- (3) A judge should take or initiate appropriate disciplinary measures against a judge or lawyer for unprofessional conduct of which the judge may become aware.
- (4) A judge should not make unnecessary appointments. He should exercise hispower of appointment only on the basis of merit, avoiding nepotism and
 A judge
 favoritism. He should not approve compensation of appointees beyond the fair
 value of services rendered.

C. Disqualification.

or herself the judge's (1) A judge should disqualify himself in a proceeding in which his impartiality might reasonably be questioned, including but not limited to instances where:

the judge
(a) he has a personal bias or prejudice concerning a party, or
personal knowledge of disputed evidentiary facts concerning the
proceeding:

the judge
(b) he served as lawyer in the matter in controversy, or a lawyer
the judge
with whom he previously practiced law served during such association
as a lawyer concerning the matter, or the judge or such lawyer has
been a material witness concerning it;

the judge or she the judge's (c) he knows that he, individually or as a fiduciary, or his spouse the judge's or minor child residing in his household, has a financial interest in the subject matter in controversy or in a party to the proceeding, or any other interest that could be substantially affected by the outcome of the proceeding;

the judge the judge's

- (d) he or his spouse, or a person within the third degree of relationship to either of them, or the spouse of such a person:
 - (i) is a party to the proceeding, or an officer, director, or trustee of a party;
 - (ii) is acting as a lawyer in the proceeding;
 - (iii) is known by the judge to have an interest that could be substantially affected by the outcome of the proceeding;
 - (iv) is to the judge's knowledge likely to be a material witness in the proceeding.

 become ed
- (2) A judge should inform himself about his personal and fiduciary be ed financial interests, and make a reasonable effort to/inform/himself about the personal financial interests of his spouse and minor children residing the judge's in his household.
 - (3) For the purposes of this section:
 - (a) the degree of relationship is calculated according to the civil law system;

- (b) "fiduciary" includes such relationships as executor, administrator, trustee, and guardian;
- (c) "financial interest" means ownership of a legal or equitable interest, however small, or a relationship as director, advisor, or other active participant in the affairs of a party, except that:
 - (i) ownership in a mutual or common investment fund that holds securities is not a "financial interest" in such securities unless the judge participates in the management of the fund;
 - (ii) an office in an educational, religious, charitable, fraternal, or civic organization is not a "financial interest" in securities held by the organization;
 - (iii) the proprietary interest of a policy holder in a mutual insurance company, of a depositor in a mutual savings association, or a similar proprietary interest, is a "financial interest" in the organization only if the outcome of the proceeding could substantially affect the value of the securities.
- D. Remittal of Disqualification. A judge disqualified by the terms of Canon 3C(1)(c) or Canon 3C(1)(d) may, instead of withdrawing from the the proceeding, disclose on the record the basis of his disqualification. If, based on such disclosure, the parties and lawyers, independently of the judge's participation, all agree in writing that the judge's relationship is immaterial the or that his financial interest is insubstantial, the judge is no longer disqualified, and may participate in the proceeding. The agreement, signed by all parties and lawyers, shall be incorporated in the record of the proceeding.

Canon 4

A Judge May Engage in Activities to Improve the Law, the Legal System, Judicial Administration, and the Administration of Justice

A judge, subject to the proper performance of his judicial duties, may engage in the following quasi-judicial activities, if in doing so he does not the judge's cast doubt on his capacity to decide impartially any issue that may come before the judge:

- A judge
 A. He may speak, write, lecture, teach, and participate in other activities concerning the law, the legal system, judicial administration, and the administration of justice.
- B. He may appear at a public hearing before an executive or legislative body or official on matters concerning the law, the legal system, judicial administration, and the administration of justice, and he may otherwise consult with an executive or legislative body or official, but only on matters concerning the administration of justice or judicial administration.
- C. He may serve as a member, officer, or director of an organization or governmental agency devoted to the improvement of the law, the legal system, judicial administration, or the administration of justice. He may assist such an organization in raising funds and may participate in their management and investment, but should not personally participate in public fund raising A judge activities. He may make recommendations to public and private fund-granting agencies on projects and programs concerning the law, the legal system, judicial administration and the administration of justice.

A Judge Should Regulate His Extra-Judicial Activities to Minimize the Risk of Conflict With His Judicial Duties

- A. Avocational Activities. A judge may write, lecture, teach, and speak on non-legal subjects, and engage in the arts, sports, and other social and recreational activities, if such avocatonal activities do not detract from the the dignity of his office or interfere with the performance of his judicial duties.
- B. Civic and Charitable Activities. A judge may participate in civic and the judge's charitable activities that do not reflect adversely upon his impartiality or interfere with the performance of his judicial duties. A judge may serve as an officer, director, trustee, or non-legal advisor of an educational, religious, charitable, fraternal, or civic organization not conducted for the economic or political advantage of its members, subject to the following limitations:
 - (1) A judge should not serve if it is likely that the organization will the judge be engaged in proceedings that would ordinarily come before him or will be regularly engaged in adversary proceedings in any court.
 - (2) A judge should not solicit funds for any educational, religious, charitable, fraternal, or civic organization, or use or permit the use judidial of the prestige of his office for that purpose, but he may be listed as an officer, director, or trustee of such an organization. He should not be a speaker or the guest of honor at an organization's fund raising events, but he may attend such events.

(3) A judge should not give investment advice to such an organization, but he may serve on its board of directors or trustees even though it has the responsibility for approving investment decisions.

C. Financial Activities.

- the judge's tend to reflect adversely on his impartiality, interfere with the proper the performance of his judicial duties, exploit his judicial position, or the judge involve him in frequent transactions with lawyers or persons likely the judge to come before the court on which he serves.
- (2) Subject to the requirements of subsection (1), a judge may hold and manage investments, including real estate, and engage in other remunerative activity, but should not serve as an officer, director, manager, advisor, or employee of any business.
- (3) A judge should manage his investments and other financial interests the judge to minimize the number of cases in which he is disqualified. As soon a judge become as he can do so without serious financial detriment, he should divested himself of investments and other financial interests that might require frequent disqualification.
- family

 (4) Neither a judge nor a/member of-his-family residing in his household should accept a gift, bequest, favor, or loan from anyone except as follows:

(a) a judge may accept a gift incident to a public testimonial to him; books supplied by publishers on a complimentary basis for official use; or an invitation to the judge and his spouse to attend a bar-related function or activity devoted to the improvement of the law, the legal system, judicial administration, or the administration of justice;

the judge;

(b) a judge or a/member of his family residing in his household may accept ordinary social hospitality; a gift, bequest, favor, or loan from a relative; a wedding or engagement gift; a loan from a lending institution in its regular course of business on the same terms generally available to persons who are not judges; or a scholarship or fellowship

(c) a judge or a/member of-his-family residing in his household

may accept any other gift, bequest, favor, or loan only if the donor is

not a party or other person whose interests have come or are likely to

the judge,

come before him, and, if its value exceeds \$100, the judge reports it in

the same manner as he reports compensation in Canon 6C.

awarded on the same terms applied to other applicants;

(5) For the purposes of this section "member of his-family residing in the same

his household" means any relative of a judge by blood or marriage, or a

the

the judge's

person treated by a judge as a member of his family, who resides in his

household.

- (6) A judge is not required by this Code to disclose his income, debts, or investments, except as provided in this Canon and Canons 3 and 6.
- (7) Information acquired by a judge in his judicial capacity should the judge not be used or disclosed by him in financial dealings or for any other the purpose not related to his judicial duties.
- D. Fiduciary Activities. A judge should not serve as the executor, administrator, trustee, guardian, or other fiduciary, except for the estate, family trust, or person of a/member, of his family, and then only if such service will Family not interfere with the proper performance of his judicial duties. "Member of his family" includes a spouse, child, grandchild, parent, grandparent, or other relative or person with whom the judge maintains a close familial relationship. As a family fiduciary a judge is subject to the following restrictions:

- A judge
 (1) He should not serve if it is likely that as a fuduciary he will be engaged in proceedings that would ordinarily come before him, or if the estate, trust, or ward becomes involved in adversary proceedings in the the judge court on which he serves or one under its appellate jurisdiction.
- (2) While acting as a fiduciary a judge is subject to the same restrictions on financial activities that apply to him in his personal capacity.
- E. Arbitration. A judge should not act as an arbitrator or mediator.
- F. Practice of Law. A judge should not practice law.
- G. Extra-judicial Appointments. A judge should not accept appointment to a governmental committee, commission, or other position that is concerned with issues of fact or policy on matters other than the improvement of the law, the legal system, judicial administration, or the administration of justice. A judge, however, may represent his country, state, or locality on ceremonial occasions or in connection with historical, educational, and cultural activities.

Canon 6

A Judge Should Regularly File Reports of Compensation Received for Quasi-Judicial and Extra-Judicial Activities

A judge may receive compensation and reimbursement of expenses for the quasi-judicial and extra-judicial activities permitted by this Code, if the source of such payments does not give the appearance of influencing the judge in his judicial duties or otherwise give the appearance of impropriety, subject to the following restrictions:

- A. Compensation. Compensation should not exceed a reasonable amount nor should it exceed what a person who is not a judge would receive for the same activity.
- B. Expense Reimbursement. Expense reimbursement should be limited to the actual cost of travel, food, and lodging reasonably incurred by the judge and, the judge's where appropriate to the occasion, by his spouse. Any payment in excess of such an amount is compensation.
- C. Public Reports. A judge should report the date, place and nature of any the judge activity for which he received compensation so received. Income from investments, whether in real or personal property and other sources where the judge does not render service in exchange for the income is not extra-judicial compensation to the judge. Compensation or income of a spouse attributed to the judge by operation of a community property law is not extra-judicial compensation to the judge. This report should be made annually, on or before the first day of May each year, and should be filed as a public document in the office of the State Court Administrator. Canon 6C shall become effective on May 1, 1975.

Amended May 1, 1986.

Canon 7

A Judge Should Refrain from Political Activity Inappropriate to His-Judicial Office

A. Political Conduct in General.

- (1) A judge or a candidate for election to judicial office should not:
 - (a) act as a leader or hold any office in a political organization;

- (b) make speeches for a political organization or candidate or publicly endorse a candidate for public office;
- (c) solicit funds for or pay an assessment or make a contribution to a political organization or canditdate, attend political gatherings, or purchase tickets for political party dinners, or other functions, except as authorized in subsection A(2).
- (2) A judge holding an office filled by public election between competing candidates, or a candidate for such office, may accept invitations to on her attend and speak on his/own behalf at other than partisan political gatherings the judge during the year in which he is a candidate for election or reelection.

 the judicial on ing
- (3) A judge should resign his office when he becomes a candidate either in a party primary or in a general election for a non-judicial office, except a judge that he may continue to hold his judicial office while being a candidate for election to or serving as a delegate in a state constitutional convention, if he otherwise permitted by law to do so.
- (4) A judge should not engage in any other political activity except on behalf of measures to improve the law, the legal system, judicial administration, or the administration of justice.

B. Campaign Conduct.

- (1) A candidate, including an incumbent judge, for a judicial office that is filled either by public election between competing candidates or on the basis of a merit system election:
 - (a) should maintain the dignity appropriate to judicial office, and family should encourage/members of his family to adhere to the same standards the judge; of political conduct that apply to him;

the candidate's

- (b) should prohibit public officials or employees subject to his the candidate or she direction or control from doing for him what he/is prohibited from doing under this Canon; and except to the extent authorized under subsection B(2), the candidate or she or B(3), he should not allow any other person to do for him what he/is prohibited from doing under this Canon;
- (c) should not make pledges or promises of conduct in office other than the faithful and impartial performance of the duties of the office; $o \pi \ he \pi$ announce his/views on disputed legal or political issues; or misrepresent or her his/identity, qualifications, present position, or other fact.
- (2) A candidate, including an incumbent judge, for a judicial office that is filled by public election between competing candidates should not himself solicit or accept campaign funds, or solicit publicly stated support, but he may establish committees of responsible persons to secure and manage the expenditure the of funds for his campaign and to obtain public statements of support for his candidate. Such committees are not prohibited from soliciting campaign contributions and public support from lawyers. A candidate should not use or permit the use of campaign contributions for the private benefit of himself or members of his family.
- (3) An incumbent judge who is a candidate for retention in or re-election to office without a competing candidate, and whose candidacy has drawn active opposition, may campaign in response thereto and may obtain publicly stated support and campaign funds in the manner provided in subsection B(2).

Anyone, whether or not a lawyer, who is an officer of a judicial system performing judicial functions, including an officer such as a referee in bankruptcy, special master, court commissioner, or magistrate, is a judge for the purpose of this Code. All judges should comply with this Code except as provided below.

- A. Part-time Judge. A part-time judge is a judge who serves on a continuing or periodic basis, but is permitted by law to devote time to some other profession or occupation and whose compensation for that reason is less than that of a full-time judge. A part-time judge:
 - (1) is not required to comply with Canon 5C(2), D, E, F, and G, and Canon 6C;

 the judge
 - (2) should not practice law in the court on which he serves or in any that

 court subject to the appellate jurisdiction of the court on which he the judge

 serves, or act as a lawyer in a proceeding in which he has served as a judge or in any other proceeding related thereto.
- B. Retired Judge. A retired judge who receives the same compensation as a the judge
 full-time judge on the court from which he retired and is eligible for recall to
 judicial service should comply with all the provisions of this Code except 5G,
 but he should refrain from judicial service during the period of an extrajudicial appointment not sanctioned by Canon 5G. All other retired judges
 eligible for recall to judicial service should comply with the provisions of
 this Code governing part-time judges.

Effective Date of Compliance

or her

A person to whom this Code becomes applicable should arrange his/affairs as soon as reasonably possible to comply with it. If, however, the demands on his time and the possibility of conflicts of interest are not substantial, a person who holds judicial office on the date this Code becomes effective may:

- (a) continue to act as an officer, director, or non-legal advisor of a family business;
- (b) continue to act as an executor, administrator, trustee, or other family fiduciary for the estate or person of one who is not a member of his family.



OFFICE OF APPELLATE COURTS

JUL 13 1988

FILED

Minnesota State Bar Hssociation

MINNESOTA BAR CENTER • SUITE 403, 430 MARQUETTE AVE. • MINNEAPOLIS, MN 55401 • PHONE 612-333-1183

In-state 1-800-292-4152 TDD 612-333-1216 FAX 612-333-4927

July 8, 1988

President

A. PATRICK LEIGHTON 1400 Norwest Center St. Paul, MN 55101 (612) 227-7683

C4-85-697 (#1)

Clerk of Appellate Courts 230 State Capitol St. Paul, MN 55155

On June 30, the Minnesota State Bar Association filed a petition requesting that the Code of Judicial Conduct be amended to make the language gender-neutral. Attached to the petition were draft revisions to the Code. An extra page was erroneously attached to the Code as the last page of the document. This page, a copy of which is attached for your information, showed proposed substantive changes to Canon 5. It should be discarded.

Thank you.

Minnesota State Bar Association

A Nonprofit Corporation

By: A. Patrick Leighton

President

By: //ay (b) Kull for (ban Botten)

Judicial Administration Committee

Attachment:

Proposed revision to Canon 5 (to be discarded)

A Judge Should Regulate His Extra-Judicial Activities to Minimize the Risk of Conflict With His Judicial Duties

- B. Civic and Charitable Activities. A judge may participate in civic and the judge's charitable activities that do not reflect adversely upon his impartiality or interfere with the performance of his judicial duties. A judge may serve as an officer, director, trustee, or non-legal advisor of an educational, religious, charitable, fraternal, or civic organization not conducted for the economic or political advantage of its members, subject to the following limitations:
 - (1) A judge should not serve if it is likely that the organization will the judge be engaged in proceedings that would ordinarily come before him or will be regularly engaged in adversary proceedings in any court.
 - (2) A judge should not personally solicit funds directly from
 the judge

the judge
attorneys or from parties with matters before him for any educational,
religious, charitable, fraternal, or civic organization, or use or permit

judicial

-the use of the prectige of his office for that purpose, but he may be listed
as an officer, director, or trustee of such an organization that does.

A judge

-fic-should-not-be-a-speakor-er-the-guest-ef-honer-at-an-organization/s-fund

(delete)

- (3) A judge should not give investment advice to such an organization, but he may serve on its board of directors or trustees even though it has the responsibility for approving investment decisions.
- C. Pinancial Activities.
- (1) A judge should refrain from financial and business dealings and civic and charitable fund raising activities that tend to reflect adversely the judge's on his impartiality, interfers with the proper performance of his judicial

the the judge duties, exploit his judicial position, or involve him in frequent transactions with lawyers or persons likely to come before the court on the judge which he serves.

(Note: Changes proposed by the Judicial Administration Committee to make the language gender-neutral are incorporated into this proposed revision of Canon 5.)